

UNITED STATES OF AMERICA

**V.**

DEMETRIOS DONELL MCNEILL,

**Defendant.**

## ORDER

I.

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imprisonment. See PSR [D.E. 47] ¶¶ 69–71; [D.E. 52]. After granting the government’s motion for downward departure and thoroughly considering all relevant factors under 18 U.S.C. § 3553(a), the court sentenced McNeill to 84 months’ imprisonment on count one and 60 months’ consecutive imprisonment on count three, yielding a total of 144 months’ imprisonment. See [D.E. 51, 52]. McNeill did not appeal.

On April 5, 2019, McNeill moved for compassionate release pursuant to 18 U.S.C. § 3582(c)(1). See [D.E. 60]. On April 23, 2020, the court denied the motion. See [D.E. 68]. On June 30, 2020, McNeill again moved for compassionate release. See [D.E. 69]. On December 8, 2020, the court denied the motion. See [D.E. 89]. On January 18, 2021, McNeill moved yet again for compassionate release. See [D.E. 90].

On December 21, 2018, the First Step Act went into effect. See First Step Act, 132 Stat. at 5249. Before the First Step Act, only the Director of the Bureau of Prisons (“BOP”) could file a motion for compassionate release. Under the First Step Act, a sentencing court may modify a sentence of imprisonment either upon a motion of the Director of the BOP “or upon motion of the defendant after the defendant has fully exhausted all administrative rights to appeal a failure of the [BOP] to bring a motion on the defendant’s behalf or the lapse of 30 days from the receipt of such a request by the warden of the defendant’s facility, whichever is earlier.” 18 U.S.C. § 3582(c)(1)(A).

After a defendant meets the exhaustion requirement, a defendant must (1) demonstrate “extraordinary and compelling reasons” for a sentence reduction, or (2) be at least 70 years old, have served at least 30 years in prison, and have the Director of the BOP determine that the defendant is not a danger to the safety of another person or the community. Id. In deciding to reduce a sentence under section 3582(c)(1)(A), a court must consult the sentencing factors in 18 U.S.C. § 3553(a) and must ensure that a sentence reduction is “consistent with applicable policy statements” of the United

States Sentencing Commission (the “Commission”). Id.

The Commission policy statements include U.S.S.G. § 1B1.13. Section 1B1.13 essentially parrots section 3582(c)(1)(A)’s requirements and adds that the defendant not be “a danger to the safety of any other person or to the community.” U.S.S.G. § 1B1.13(2). Section 1B1.13’s application notes provide examples of extraordinary and compelling reasons, including: (A) serious medical conditions of the defendant, (B) advanced age of the defendant when coupled with a serious deterioration in physical and mental health due to aging and having served at least 10 years or 75% of his or her imprisonment term (whichever is less), (C) family circumstances, or (D) another extraordinary and compelling reason. See U.S.S.G. § 1B1.13 cmt. n.1.<sup>1</sup> Application note 2 states

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<sup>1</sup> Application note 1 to U.S.S.G. § 1B1.13 states in full:

1. **Extraordinary and Compelling Reasons.**—Provided the defendant meets the requirements of subdivision (2), extraordinary and compelling reasons exist under any of the circumstances set forth below:

(A) **Medical Condition of the Defendant.**—

(i) The defendant is suffering from a terminal illness (i.e., a serious and advanced illness with an end of life trajectory). A specific prognosis of life expectancy (i.e., a probability of death within a specific time period) is not required. Examples include metastatic solid-tumor cancer, amyotrophic lateral sclerosis (ALS), end-stage organ disease, and advanced dementia.

(ii) The defendant is—

(I) suffering from a serious physical or medical condition,

(II) suffering from a serious functional or cognitive impairment,  
or

(III) experiencing deteriorating physical or mental health because  
of the aging process,

that “an extraordinary and compelling reason need not have been unforeseen at the time of sentencing to warrant a reduction in the term of imprisonment.” U.S.S.G. § 1B1.13 cmt. n.2. Thus, the fact “that an extraordinary and compelling reason reasonably could have been known or anticipated by the sentencing court does not preclude consideration for a reduction under this policy statement.” Id. Application note 3 states, “[p]ursuant to 28 U.S.C. § 994(t), rehabilitation of the defendant is not, by itself, an extraordinary and compelling reason for purposes of this policy statement.” U.S.S.G. § 1B1.13 cmt. n.3.

The Commission has lacked a quorum since Congress enacted the First Step Act and has not updated U.S.S.G. § 1B1.13 to account for the First Step Act. Accordingly, section 1B1.13 does not provide a policy where an inmate files a motion for a sentence reduction under 18 U.S.C. §

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that substantially diminishes the ability of the defendant to provide self-care within the environment of a correctional facility and from which he or she is not expected to recover.

- (B) **Age of the Defendant.**—The defendant (i) is at least 65 years old; (ii) is experiencing a serious deterioration in physical or mental health because of the aging process; and (iii) has served at least 10 years or 75 percent of his or her term of imprisonment, whichever is less.
- (C) **Family Circumstances.**—
  - (i) The death or incapacitation of the caregiver of the defendant’s minor child or minor children.
  - (ii) The incapacitation of the defendant’s spouse or registered partner when the defendant would be the only available caregiver for the spouse or registered partner.
- (D) **Other Reasons.**—As determined by the Director of the Bureau of Prisons, there exists in the defendant’s case an extraordinary and compelling reason other than, or in combination with, the reasons described in subdivisions (A) through (C).

U.S.S.G. § 1B1.13 cmt. n.1.

3582(c)(1)(A). See, e.g., United States v. McCoy, 981 F.3d 271, 280–84 (4th Cir. 2020). Nevertheless, section 1B1.13 provides informative policy when assessing an inmate’s motion, but a court independently determines whether “extraordinary and compelling reasons” warrant a sentence reduction under 18 U.S.C. § 3582(c)(1)(A)(i). See id. at 284. In doing so, the court consults not only U.S.S.G. § 1B1.13, but also the text of 18 U.S.C. § 3582(c)(1)(A) and the section 3553(a) factors. See, e.g., id. at 280–84; United States v. Jones, 980 F.3d 1098, 1101–03 (6th Cir. 2020); United States v. Gunn, 980 F.3d 1178, 1180–81 (7th Cir. 2020); United States v. Ruffin, 978 F.3d 1000, 1007–08 (6th Cir. 2020); United States v. Brooker, 976 F.3d 228, 237–38 (2d Cir. 2020); United States v. Clark, No. 1:09cr336-1, 2020 WL 1874140, at \*2 (M.D.N.C. Apr. 15, 2020) (unpublished).

McNeill contends that he has exhausted his administrative remedies. See [D.E. 90] 3; [D.E. 93]; [D.E. 93-1]; [D.E. 93-2]; [D.E. 93-3]. The government has not invoked section 3582’s exhaustion requirement. See United States v. Alam, 960 F.3d 831, 833–34 (6th Cir. 2020).<sup>2</sup> Accordingly, the court addresses McNeill’s claim on the merits.

McNeill seeks compassionate release pursuant to section 3582(c)(1)(A). In support of his request, McNeill cites the COVID-19 pandemic, his race, and his type 2 diabetes, obesity, high hemoglobin count, elevated triglyceride levels, and kidney issues. See [D.E. 90] 2, 4–5; [D.E. 91]; [D.E. 95] 1–2. McNeill also cites the conditions at Butner Medium I, his rehabilitation efforts, his release plan, and his family circumstances. See [D.E. 90] 5–7; [D.E. 95] 2–3.

As for the medical condition of the defendant policy statement, the policy statement requires

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<sup>2</sup> The Fourth Circuit has not addressed whether section 3582’s exhaustion requirement is a jurisdictional or claims-processing requirement. The court assumes without deciding that the requirement is a claims-processing rule, and that the government must “properly invoke” the rule for this court to enforce it. See Alam, 960 F.3d at 833–34.



that the defendant is “suffering from a serious physical or medical condition . . . from which he or she is not expected to recover.” U.S.S.G. § 1B1.13 cmt. n.1(A)(ii). Although McNeill states that he suffers from type 2 diabetes, obesity, high hemoglobin count, elevated triglyceride levels, and kidney issues, he has not demonstrated that he is not going to recover from these conditions or that they cannot be treated while McNeill serves his sentence. Accordingly, reducing McNeill’s sentence is not consistent with application note 1(A). See 18 U.S.C. § 3582(c)(1)(A).

As for the “other reasons” policy statement, the court assumes without deciding that the COVID-19 pandemic, McNeill’s health conditions, rehabilitation efforts, release plan, and family circumstances are extraordinary and compelling reasons under section 3582(c)(1)(A). Cf. United States v. Raia, 954 F.3d 594, 597 (3d Cir. 2020) (“[T]he mere existence of COVID-19 in society and the possibility that it may spread to a particular prison alone cannot independently justify compassionate release, especially considering BOP’s statutory role, and its extensive and professional efforts to curtail the virus’s spread.”). Even so, the section 3553(a) factors counsel against reducing McNeill’s sentence. See United States v. Chambliss, 948 F.3d 691, 693–94 (5th Cir. 2020); Clark, 2020 WL 1874140, at \*3–8.

McNeill is 45 years old and engaged in serious criminal behavior from 2010 to 2015. See PSR ¶¶ 1–13. McNeill was responsible for trafficking 4.3 kilograms of cocaine, 255 grams of cocaine base (crack), and 47.1 grams of marijuana, and possessed two stolen firearms in conjunction with his drug trafficking. See id. McNeill also maintained a premise for his drug trafficking. See id. ¶ 13.

McNeill has a serious criminal record and is a recidivist’s recidivist. See id. ¶¶ 18–35. His convictions include possession with intent to manufacture, sell, and deliver cocaine (four counts); resisting or obstructing a public officer; maintaining a vehicle, dwelling, or place for controlled


substances; possession of cocaine; simple assault; trafficking in cocaine by transportation; trafficking in cocaine by possession; and possession with intent to manufacture, sell, and deliver marijuana (two counts). See id. Nonetheless, McNeill has taken some positive steps while incarcerated. See [D.E. 90] 6–7; [D.E. 95] 2–3.

The court has considered McNeill’s exposure to COVID-19, his health conditions, his rehabilitation efforts, his family circumstances, and his release plan. Cf. Pepper v. United States, 562 U.S. 476, 480–81 (2011); United States v. McDonald, 986 F.3d 402, 412 (4th Cir. 2021); United States v. Martin, 916 F.3d 389, 398 (4th Cir. 2019). Having considered the entire record, the steps that the BOP has taken to address COVID-19 and treat McNeill, the section 3553(a) factors, McNeill’s arguments, the government’s persuasive response, and the need to punish McNeill for his serious criminal behavior, to incapacitate McNeill, to promote respect for the law, to deter others, and to protect society, the court declines to grant McNeill’s motion for reconsideration of compassionate release. See, e.g., Chavez-Meza v. United States, 138 S. Ct. 1959, 1966–68 (2018); Ruffin, 978 F.3d at 1008–09; Chambliss, 948 F.3d at 693–94; United States v. Hill, No. 4:13-CR-28-BR, 2020 WL 205515, at \*2 (E.D.N.C. Jan. 13, 2020) (unpublished). As for McNeill’s son with special needs, the court extensively considered McNeill’s arguments about his children when it sentenced him and considered his earlier motions. The sad reality is that, when not incarcerated, McNeill has engaged in near constant criminal behavior notwithstanding the presence in his life of his children, including his son with a rare illness and special needs. See [D.E. 68] 7–8. The court again declines “McNeill’s invitation to use the tragic circumstances of his son’s rare illness and special needs to ignore the need to punish McNeill for his criminal behavior, to incapacitate McNeill, to promote respect for the law, and to protect society.” Id. at 8.

II.

In sum, the court DENIES McNeill's motion for reconsideration [D.E. 90].

SO ORDERED. This 30 day of March 2021.

  
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JAMES C. DEVER III  
United States District Judge